



UN PEACEBUILDING FUND Joint Steering Committee

PBF Joint Steering Committee (JSC) Meeting

Tuesday, 13th September, 9am – 11am Level 1, Zurenuoc Haus, Waigani

Participants

Name	Organization	Email/Contact
MEMBERS OF TECHNICAL WORKING COMMITTEE		
Co-Chairs		
Mr. Trevor Meauri	Deputy Secretary – Department of Prime Minister and National Executive Council On Behalf of Ambassador Isaac Lupari – National Government of Papua New Guinea	
Mr. Paul Kebori	Acting Chief Secretary – Autonomous Bougainville Government	pkebori@gmail.com
Mr. Roy Trivedy	UNDP Resident Representative and UN Resident Coordinator – United Nations	roy.trivedy@one.un.org
Members to the JSC		
Mr. John Avira	Acting Director – National Coordination Office for Bougainville Affairs	johnavira@ncoba.gov.pg
Excellency Morio Matsumoto	Ambassador Extraordinary & Plenipotentiary to PNG, Embassy of Japan	
Ms. Steffi Stallmeister	PNG Country Manager, World Bank	
Ms. Chesna Cocker	Deputy High Commissioner, New Zealand High Commission	chesna.cocker@mfat.govt.nz
Mrs. Rose Pihei	CSO Representative	rosepihei1@gmail.com
Mr. Angelius Jerard Anugu	CSO Representative	
Observers – PNG Government		
Ms. Alup Kanawi	Acting Director Governance – Department of PM & NEC	kenewhy@gmail.com
Ms. Gracelyn Meauri	Deputy Director - National Coordination Office for Bougainville Affairs	gracelynmeauri@gmail.com
Observers – Autonomous Bougainville Government		
Mr. Kearnneth Nanei	Secretary - Department of Justice ABG	kearnneth.nanei@abg.gov.pg
Mr. James Tanis	Secretary – Department of Referendum, Veteran Affairs, Peace & Reconciliation	jamestanis21@gmail.com
Mr. George Manu	Acting Electoral Commissioner - ABG	george.manu676@gmail.com
Mr. Robert Tapi	Clerk – Bougainville Parliament	



UN PEACEBUILDING FUND Joint Steering Committee

Development Partners		
Mr. Shunsuke Saito	First Secretary – Japanese Embassy	shunsuke.saito@mofa.gov.jp
UN		
Ms. Julie Bukikun	Assistant Resident Representative (Governance) - UNDP	julie.bukikun@undp.org
Mr. Jone Baledrokadroka	Peace and Development Advisor – UN	jone.baledrokadroka@one.un.org
Ms. Shaddie Tapo	PBF Project Officer - UNDP	shaddie.tapo@undp.org
Mr. Lawrence Bassie	PBF Programme Coordinator - UNDP	lawrence.bassie@undp.org
Secretariat – Support Staff		
Ms. Jessica Siriosi	PBF M&E Officer - UNDP	jessica.siriosi@undp.org

Apologies

H.E. Bruce Davis, Australian High Commissioner to PNG

Agenda

	Agenda Item	Chair/Presenter(s)
09:00	Arrival of JSC members and morning tea	---
9:15	Welcome and Opening Remarks JSC Co-chairs	Mr Trevor Meauri on behalf of Ambassador Issac Lupari , Chief Secretary to PNG, Mr. Paul Kebori , Acting Chief Secretary to ABG Mr. Roy Trivedy , UNDP Resident Representative and UN Resident Coordinator (Chair)]
9:30	Expected Results today's JSC meeting	Roy Trivedy (United Nations)
9:45	Status of Peace Building Fund Projects and feedback from the Joint Technical Committee (JTC)	Lawrence Bassie (United Nations)
10:15	Discussion and endorsement of Joint Technical Team recommendations	Mr. Roy Trivedy , [Chair]
10:45	Summary and next steps/action points looking into 2017	Mr. Roy Trivedy , Chair]



**UN PEACEBUILDING FUND
Joint Steering Committee**

10:55	Closing statements/remarks	JSC Co-chairs
END OF MEETING		

The minutes and outcomes of the JSC meeting are set out in two parts. Part 1 outlines the key decisions and of the JSC and Part 2 sets out the details of the discussions.

Part 1: Summary of the PBF JSC Decisions on the Technical Committee’s Recommendations on Key Issues Arising

Outcome 1 – Discussion on delayed activities supporting the referendum preparations

Recommendation

The Technical Committee to the JSC agreed and invites the JSC to consider and endorse:

1. *That both the National Government and the ABG convene a meeting to clear issues relating to the progress of the joint autonomy review, and the 3 instruments for the establishment of the Independent Administrative Agency for the referendum.*
2. *Convening of a Joint Bougainville Referendum Committee Meeting by both governments to deal with issues related to the implementation of the JSB approved referendum work plan*

JSC Acknowledgement and Decision

1. *JSC acknowledged and endorsed the recommendation of the Technical Committee to JSC advising that further discussions must ensue expeditiously for the review of the Bougainville Constitution before end of the year and subsequently progressing the 2nd Review of Autonomy Arrangements. UN stands ready to assist both governments in progressing this activity.*
2. *JSC acknowledged the call for a Joint Bougainville Referendum Committee Meeting and resolved that a decision on the meeting of the Joint Bougainville Referendum Committee will be made before the end of the year.*

Outcome 2 - Discussions on referendum awareness - concerns on delays on joint meetings and joint messaging

Recommendation

The Technical Committee agreed that this issue be raised at the JSC for its consideration and endorsement of the undermentioned:



UN PEACEBUILDING FUND Joint Steering Committee

1. Delays with Joint messaging on the referendum

National Government to create a similar committee such as Bougainville Referendum and Communications Committee (BRCC) or appoint its representatives to engage with BRCC to progress the activities as agreed under the Joint Referendum work plan agreed by the JSB on 20th May 2016.

2. Fact sheets on the Key JSB Messages of 20 May 2016 and Referendum

To progress the work, NCOBA to facilitate a meeting for the two Fact Sheets to be presented to the National Government for endorsement to allow UNDP to translate the document and also include the national emblem to underpin joint messaging.

JSC Acknowledgement and Decision

1. JSC acknowledged these concerns and tasked NCOBA to contribute to the work of the BRCC. It also advised that BRCC work closely with National Coordination Office for Bougainville Affairs (NCOBA) to progress Referendum Joint Messaging.
2. JSC resolved that NCOBA and the representatives of the two governments meet as soon as possible to discuss and have the State emblem imbedded on the Referendum Fact-Sheets (Fact Sheet on Key Messages of the JSB meeting on 20 May 2016 and Fact Sheet No. 1 on the Referendum).

Outcome 3: Amendments to project document to include work on Unification, Trauma healing, Mental health, Youth participation and coordination

Recommendation

1. The Technical Committee agreed to the proposed amendment to Outcome 3 of the UN Peacebuilding Priority Plan and recommends endorsement by the JSC.

JSC Acknowledgement and Decision

1. JSC acknowledged the importance of this project and agreed that this project be amended to meet the Evaluability Report recommendations of May 2016.

Other matters

The Technical Committee seeks the JSC's views on:

1. Establishment of an Eminent Person's Group to serve as an advisory body on the BPA.
2. Progressing work on Weapons Disposal in Bougainville as per the Joint Request to the UN dated 20 May 2016. What kind of support is envisaged from the UN?



UN PEACEBUILDING FUND Joint Steering Committee

JSC Acknowledgement and Decision

1. *JSC acknowledged the importance of the matter and agreed that this group be established.*
2. *JSC further requested that more work to be done by the Technical Committee to define the TORs of this group as well as the options on what it may do and who it may advise. JSC also requested that information sought be made available as soon as possible and tasked NCOBA to work on this with the UN and the two governments.*
3. *JSC acknowledged the importance of weapons disposal during its deliberations and decided that the two governments meet before the end of the year to decide on the specific areas of support required from UN*



UN PEACEBUILDING FUND Joint Steering Committee

Part 2: Minutes

Introduction

UN Co-Chair opened the meeting acknowledging the presence of -the two Co-Chairs from the National Government Co-Chair and Autonomous Bougainville Government. He welcomed all JSC members present and observers from both governments and development partners.

In his brief opening remarks, he presented the Bougainville Peace Agreement's 15 years' anniversary captured in a short film by the PBF Team.

Welcome and opening remarks JSC – Chairs

UN Co-Chair to the JSC provided a brief background on the UN Peacebuilding Fund following UN's eligibility for the fund in 2012. He informed the members that the Peacebuilding Priority Plans were informed through comprehensive Peace & Development Analysis. He touched on the jointness of the process where both governments requested the support and the UN system in country supported the process. He also elaborated on the work of the technical committee and the importance of its role as an advisory body to JSC. He informed the Co-Chairs and members that the technical committee met yesterday and are now tabling recommendations for the JSC for endorsement.

On behalf of PNG Government's Co-Chair, Mr. Meauri acknowledged the Co-Chairs, members of the JSC and further extended his apologies on behalf of the Chief Secretary. He welcomed everyone and emphasised that the relationship between the national government and Bougainville despite small issues being raised have significantly improved over the last few years.

He further emphasised that the National Government remains committed to supporting service delivery and that is a single most priority from the Prime Minister and his position has not changed. He also stated that the country is going through a situation of depressed economy which had impacted on the delayed payments of the RDGs however, this does mean that the National Government will not honour its commitments.

ABG's Co-Chair thanked and acknowledged the presence of the PBF JSC Co-Chairs and members. On behalf of the ABG, he thanked the UN for the establishment of the PBF and the agreed outcomes which also supported the Joint Referendum Work plan. He emphasised that in order for the joint work plan to be implemented on time, it is important for both Governments and partners to adhere to the timeframes. He reiterated that the technical committee meeting yesterday highlighted issues that were not new to both governments but emphasised the need for continuous engagements between both governments at the technical level was important to progressing the work plan according to the agreed timeframes.

He also highlighted to the members of the JSC that although the PBF is to support both governments, it is a fund that has its pros and cons and accessing the funds was not easy. He further emphasised that it was important to move outstanding issues using this fund.



UN PEACEBUILDING FUND Joint Steering Committee

He summarised his remarks with the emphasis on continuous engagement at the technical level and ensuring proactivity to progress work on referendum and weapons disposal which are both important to ABG. ABG Co-Chair's focus in the JSC is to ensure that all technical teams are jointly working. It is important that these teams work because it is through these teams that the Joint Work plans will be implemented.

Expected Results

UN Co-Chair outlined that after the presentation the Co-Chairs are required to run through the recommendations tabled by the Technical Committee for the JSC's endorsements.

Status of Peace Building Fund Projects and feedback from the Joint Technical Committee (JTC)

UN presented according to the following outline;

- The Peacebuilding Priority Plan (Outcomes 1 – 4)
- 3 Years Project of 7.3 million
- Progress to date
- General Status Update
- Challenges & Update
- Looking ahead to 2017
- Issues and recommendations from the meeting of the Technical Committee 12 September 2016

The Peacebuilding Priority Plan (Outcomes 1 – 4)

The Peacebuilding Priority Plan was informed by the Peace and Development Analysis conducted in 2012 which further resulted in the design of 4 projects translated into 4 outcomes. With a total funding of USD 7.3 million from PBSO, the projects have a duration of 3 years where implementation began in July 2015.

Project Progress Updates

Outcome 1 - Strengthening and supporting political dialogue between PNG Govt and ABG

Strengthening partnership and political dialogue between GoPNG and ABG is the first project. With a delivery rate of 75%, this project has supported the Special Extraordinary Meeting of the Joint Committee 19 – 20 May which led to the Joint Referendum Work Plan and agreeing on the referendum date of the 15 June 2019. There was also the joint agreement that the Bougainville referendum be conducted by 2016. The National and Bougainville Parliamentarians supported to progress the BPA and the referendum provisions through the Joint Parliamentary Meeting, the Joint Parliamentary trainings and the peacebuilding and stability continued infrastructural support to the BHOR (ICT/Hansard).



UN PEACEBUILDING FUND Joint Steering Committee

Outcome 2 – Awareness on BPA and Referendum

Under Outcome 2, Supporting knowledge – building and understanding of the Bougainville Peace Agreement. With a delivery rate of 45%, this project has enhanced capacity of the journalists in Bougainville on conflict sensitive reporting on the referendum, improved capacity of the journalists in Bougainville on conflict sensitive reporting on the referendum, improving capacity of ABG media office and the Referendum Department to develop and produce BPA content into user-friendly information for public consumption based on agreed joint messages (JSB meeting decisions).

Outcome 3 – Social cohesion, community security and trauma healing

Under Outcome 3 on Promoting security and social cohesion in Bougainville, this project has a delivery rate of 45%. Outcome 3 has a bit of problem and outline in the evaluability assessment report in April, there was recommendations to rather than look at a broader framework but rather look at the 3 main areas (unification and reconciliation, trauma counselling, peace and security coordination and youth participation).

Outcome 4 – PBF Secretariat

This project which looks at the coordination, monitoring and reporting of results of the Peace building Priority Plan and Projects supported and strengthened through the establishment of a PBF Secretariat. The Secretariat is fully functional and is on course.

Immediate Response Facility (IRFs) – Gender Promotion Initiatives

The two IRFs on Equality for progress (supporting Women in Leadership) and Planim Save Kamap Strong (GBV prevention) are on track.

Challenges and Risks

The PBF Coordinator under risks and challenges outlined the following:

- Arranging structures meetings between both governments to deliberate on referendum related issues
- Human resource challenges in some institutions and departments in ABG
- The need for both governments to agree on key messages for the referendum
- Other competing priorities of both the national Government and the ABG e.g. National Elections 2017 and APEC 2018
- Unreserved commitment by both governments to resolve the Restoration and Development Grant issue that has been contentious National Government financial support to the implementation of the joint referendum work plan

Looking ahead into 2017

He also highlighted that looking ahead in 2017 – the following important elements and matters to support the PBF projects and progress the BPA were;

- Establishment of the Bougainville Referendum Commission



UN PEACEBUILDING FUND Joint Steering Committee

- Developing Joint messages to support the Bougainville Referendum awareness raising
- Progressing Weapons Disposal in Bougainville
- Revisiting the recommendations of the 2013 Autonomy review and conducting the next

Issues and recommendations from the meeting of the Technical Committee 12 September 2016

The UN PBF Programme Coordinator further elaborated on the summary of discussions from the Technical Committee to the JSC meeting. Point by point he highlighted the key issues arising and provided for consideration the following recommendations:

JSC Deliberations

Outcome 1 – Discussion on delayed activities supporting the referendum preparations

Recommendation

The Technical Committee to the JSC agreed and invites the JSC to consider and endorse:

- 1. That both the National Government and the ABG convene a meeting to clear issues relating to the progress of the joint autonomy review, and the 3 instruments for the establishment of the Independent Administrative Agency for the referendum.*
- 2. Convening of a Joint Bougainville Referendum Committee Meeting by both governments to deal with issues related to the implementation of the JSB approved referendum work plan*

JSC Discussion

Calling a meeting is important however with the efforts put in jointly by both governments to progress the documents, the concern is that there needs to be a bit of urgency at the leadership level in moving some of these work forward. The call rests heavily with both Governments and they will both take the lead on this, with support from UN. It was resolved that the two Governments will call for a Joint Referendum Committee meeting soon. Following the joint request to the UN on weapons disposal, both governments need to decide on the specific support needed. World Bank expressed their interest to support work under good governance as it also comes under their focus area but that will depend entirely on both governments on what sort of areas for support they would need.

JSC Decisions

JSC acknowledged and endorsed the decision taken by Technical Committee to JSC resolving that;

- the recommendation of the Technical Committee to JSC advising that further discussions must ensue expeditiously for the review of the Bougainville Constitution before end of the



UN PEACEBUILDING FUND Joint Steering Committee

year and subsequently progressing the 2nd Review of Autonomy Arrangements. UN stands ready to assist both governments in progressing this activity. A decision on the meeting of the Joint Bougainville Referendum Committee will be made before the end of the year.

- Both Governments will meet at a date to be later set to decide on what specific areas they want UN to support under Weapons Disposal and provide a submission to support the Joint Request to the UN.

Outcome 2 Discussions on referendum awareness - concerns on delays on joint meetings and messaging

Recommendation

The Technical Committee agreed that this issue be raised at the JSC for its consideration and endorsement of the undermentioned:

1. Delays with Joint messaging on the referendum

National Government to create a similar committee such as Bougainville Referendum and Communications Committee (BRCC) or appoint its representatives to engage with BRCC to progress the activities as agreed under the Joint Referendum work plan agreed by the JSB on 20h May 2016.

2. Fact sheets on the Key JSB Messages of 20 May 2016 and Referendum

To progress the work, NCOBA to facilitate a meeting for the two Fact Sheets to be presented to the National Government for endorsement to allow UNDP to translate the document and also include the logo of the National Government to ensure and support joint messaging.

JSC Discussion

Since there are already many committees established, there will not be another committee formed. ABG BRCC will work with NCOBA to progress these outstanding activities. While NCOBA will lead this process from the National Government's side, it was resolved that the oneness, uniformity and political correctness of the content and key messages still remain a joint process between the two governments in order to have consistency and control over information being released. Again, the UN PBF is there to support agreed actions from both governments.

JSC Decisions

JSC acknowledged these concerns raised and resolved that;

1. NCOBA be tasked to contribute to the work of the BRCC. It also advised that BRCC work closely with National Coordination Office for Bougainville Affairs (NCOBA) to progress Referendum Joint Messaging.



UN PEACEBUILDING FUND Joint Steering Committee

2. NCOBA and the representatives of the two governments meet as soon as possible to discuss and have the State emblem imbedded on the Referendum Fact-Sheets (Fact Sheet on Key Messages of the JSB meeting on 20 May 2016 and Fact Sheet No. 1 on the Referendum).

Outcome 3: Amendment to project document to include work on unification, trauma healing, mental Health, Youth Participation and coordination.

Recommendation

The Technical Committee agrees to the proposed amendment to Outcome 3 of the UN PBF support and recommends endorsement by the JSC.

JSC Discussion

Capacity of the UN PBF to deliver the proposed project amendments was asked to shed light on the magnitude and scope of work for the amended project. The project will be driven through existing mechanisms such as the Buka Hospital, health facilities, church groups, etc., for sustainability of the services after PBF. It will be piloted first in order for the findings to inform the next steps of the project. The reintegration of the ex-combatants was also important.

JSC Decision

JSC acknowledged the importance of this project and resolved that;

- this project be amended to meet the Evaluability Report recommendations of May 2016.

Other Matters:

The Technical Committee seeks the JSC's views on:

1. *Establishment of an Eminent Person's Group to serve as an advisory body on the BPA.*
2. *Progressing work Weapons Disposal in Bougainville as per the Joint Request to the UN dated 20 May 2016. What kind of support is envisaged from the UN?*

JSC Discussion

There needs to clear Terms of Reference for this group to spell out what roles they will play, as well as the options on what they may do and who it may advise. It was resolved that information requested should be made available as soon as possible.

JSC Decisions



UN PEACEBUILDING FUND Joint Steering Committee

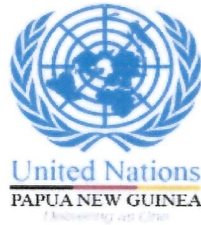
JSC acknowledged this matter raised and its importance and resolved that;

1. this group be established.
 - 1.1 more work to be done by the Technical Committee to define the TORs of this group as well as the options on what it may do and who it may advise. JSC also requested that information sought be made available as soon as possible and tasked NCOBA to work on this with the UN and the two governments.
2. the two Governments meet before the end of the year to decide on the specific areas of support required from UN on Weapons Disposal.

The UN Co-chair quickly opened up the forum for more discussion on the key issues and the recommendations that required the JSC's endorsements.

The Japanese Ambassador expressed that the embassy is very much interested and committed to supporting the peace process in Bougainville. He emphasised the importance in taking these matters very seriously as it will not only impact PNG, or the Pacific but the region as a whole.

New Zealand's Deputy High Commissioner also shared similar sentiments.



**UN PEACEBUILDING FUND
Joint Steering Committee**

Annex 1

PBF Joint Steering Committee (JSC) Meeting

Tuesday, 13th September, 9am – 11am Level 1, Zurenuoc Haus, Waigani

Signatures

Mr. Trevor Meauri

**On Behalf of Ambassador Isaac Lupari
Chief Secretary to Government**

Mr. Paul Kebori

**Acting Chief Secretary
Autonomous Bougainville Government**

Mr. Roy Trivedy

**Resident Coordinator
United Nations (Papua New Guinea)**



**UN PEACEBUILDING FUND
Joint Steering Committee**

Annex 2

Members of the JSC

Members of the Joint Steering Committee (JSC)		Signatures
Mr. John Avira	Acting Director – National Coordination Office for Bougainville Affairs	
Excellency Morio Matsumoto	Ambassador Extraordinary & Plenipotentiary to PNG, Embassy of Japan	
Chesna Cocker	New Zealand Deputy High Commissioner to PNG	
Ms. Steffi Stallmeister	PNG Country Manager, World Bank	
Mrs. Rose Pihei	CSO Representative	
Mr. Angelius Jerard Anugu	CSO Representative	

Apologies

H.E. Bruce Davis, Australian High Commissioner to PNG